

Cost-effectiveness of HPV-based cervical screening based on first year results in the Netherlands: a modelling study

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ABSTRACT

Objective

We aim to compare the cost-effectiveness of the old cytology programme with the new high-risk human papillomavirus (hrHPV) screening programme, using performance indicators from the new Dutch hrHPV screening programme.

Design

Model-based cost-effectiveness analysis.

Setting

The Netherlands.

Population

Dutch 30-year-old unvaccinated females followed up lifelong.

Methods

We updated the microsimulation screening analysis (MISCAN) model using the most recent epidemiological and screening data from the Netherlands. We simulated both screening programmes, using the screening behaviour and costs observed in each programme. Sensitivity analyses were performed on screening behaviour, utility losses and discount rates.

Main Outcome Measures

Cervical cancer incidence and mortality rates, number of screening tests and repeat tests, colposcopy referrals by lesion grade, costs from a societal perspective, quality-adjusted life-years (QALYs) gained and cost-effectiveness.

Results

The new Dutch cervical cancer screening programme decreased the cervical cancer mortality by 4% and the incidence by 1% compared to the old programme. Colposcopy referrals of women without cervical intra-epithelial neoplasia grade 2 or worse increased by 172%, but 13% more QALYs were still achieved. Total costs were reduced by 21%, mainly due to fewer screening tests. Per QALY gained, the hrHPV programme cost 46% less (€12,225) than the cytology programme (€22,678) and hrHPV-based screening remained more cost-effective in all sensitivity analyses.

Conclusions

The hrHPV-based screening programme was found to be more effective and cost-effective than the cytology programme. Alternatives for the current triage strategy should be considered to lower the number of unnecessary referrals.

Tweetable abstract

First results after implementation confirm that HPV screening is more cost-effective than cytology screening.

INTRODUCTION

In January 2017, the Dutch population-based cervical cancer screening programme switched the primary screening test from cytology to the high-risk human papillomavirus (hrHPV) test. Women can now choose either to have a cervical smear taken by their general practitioner (GP) or to use a self-sampling kit. The latter option was added as an alternative screening method to increase attendance rates in women who feel uncomfortable with taking a test at their GP. The implementation of this new programme was based on, amongst other considerations, cost-effectiveness analyses showing that primary hrHPV screening is more cost effective than primary cytology screening.^{1,2} However, as no other country had implemented primary hrHPV screening up to that time, many model inputs had to be based on assumptions, potentially biasing the results.^{1,2}

The Dutch cervical cancer screening programme has been monitored for decades, using high-quality data.³ However, information on important performance indicators (such as the participation rate, use of self-sampling, positivity rates, referral rates, precancerous cervical intraepithelial neoplasia (CIN) detection rates and costs) of the primary hrHPV-based screening programme has only recently been published.⁴ Some key indicators were found to be unfavourable for the effectiveness of the new programme, such as a drop of three percentage points in screening participation as well as a lower adherence to triage testing.^{4,5} This unique information from the implementation of hrHPV-based screening can now be used as reliable model input for a cost-effectiveness analysis to compare the new programme with the old cytology-based screening programme.

Using this newly available monitoring data, we aimed to answer the following research question: What are the costs, effects and cost-effectiveness of the newly implemented cervical cancer screening programme using primary hrHPV-testing compared to the old cytology-based screening programme? We will simulate scenarios where a 30-year-old cohort of unvaccinated women are offered either the full cytology-based programme or the full hrHPV-based programme and follow these women up until death. For these women, we will present costs per life-years gained and costs per quality-adjusted life-

years (QALYs) gained as the main outcome. The number of referrals to a gynaecologist and detected CIN, most of which will not progress to cancer, will be presented, as these are considered to be important harmful effects of screening.^{6,7} These results are useful for policymakers of similar countries to decide whether a switch to primary hrHPV screening is beneficiary for their country.

METHODS

To estimate the effects of both the cytology screening programme and the hrHPV-based screening programme in The Netherlands, the MISCAN-Cervix (Microsimulation Screening Analyses-Cervix) model was used.^{1,8-10} An extensive model description can be found in Appendix S1. In short, MISCAN-Cervix is a microsimulation model, coded in Borland Delphi 7, that simulates the natural history of cervical cancer in a hypothetical population. Women have an age-specific risk to acquire one or multiple hrHPV infections which may or may not progress sequentially to CIN1, CIN2 and CIN3 or regress at any time. A CIN3 may progress to a micro-invasive cancer and later into more invasive cancer stages before it is clinically detected. Different screening strategies can be simulated in this population to quantify and compare the harms and benefits of each strategy (Appendix S1: Figures S1-S4, Table S1). As described in Appendix S1, many model assumptions are based on high quality data from the Netherlands Cancer Registry (NCR) and the nationwide network and registry of histo- and cytopathology in the Netherlands (PALGA), both having a national coverage.^{11,12} To reduce the impact of random variability on the predicted outcomes, the model simulates a large population of 10 million women and applies the same sequence of random numbers in each simulation.

Model updates

For this analysis, we extended and recalibrated (Appendix S1: Figure S6-S9) the existing model using the most recent cancer and screening data from the NCR and PALGA^{11,12} in order to incorporate three new features compared to the previously published model. First, hrHPV infections in the model are now type-specific, allowing for different progression probabilities per hrHPV type. Four groups of hrHPV types were defined based on their oncogenicity and their presence in different HPV vaccines.^{13,14} HPV16, HPV18, other hrHPV types covered by the nonavalent vaccine (HPV-31/33/45/52/58), and the remaining seven hrHPV types (HPV-35/39/51/56/59/66/68). Second, FIGO2+ cancers were split up into FIGO2, FIGO3 and FIGO4, as survival probabilities differ between those stages. Third, the test characteristics of both cytology and the hrHPV test were updated based on evidence from published literature and to be able to fit well to observed data on interval cancers and false positive rates by hrHPV status.¹⁵⁻¹⁸ In this updated version, 12% of exist-

ing precancerous lesions are consistently missed by cytology, and the probability of an abnormal cytological result is higher in hrHPV-positive women (calibrated parameters, see Table S3 in Appendix S1). Multiple studies found the concordance between hrHPV tests from different manufacturers to be lower in lower grade lesions (\leq CIN1), suggesting that more hrHPV infections are missed.^{15, 19} Therefore, we now assume that for hrHPV-positive women the sensitivity of the hrHPV test increases with the severity of their lesion.

Screening programmes

In the Dutch cytology programme, women aged 30–60 years were invited for screening every five years. Women with a high-grade squamous intraepithelial lesion (HSIL) or worse were directly referred to colposcopy, while women with a low-grade cytological abnormality (i.e. atypical squamous cells of undetermined significance or low-grade squamous intraepithelial lesion) were invited for a repeat test after six months. The vast majority of the executive laboratories analysed those cervical smears using both cytology and hrHPV testing, although some still used cytology only.²⁰ When an HSIL or worse was found at this co-test, the woman was referred to colposcopy. Women testing hrHPV-positive were also referred to colposcopy if they had low-grade cytological abnormalities result. Women testing negative on both tests were discharged from follow-up while the remaining women were invited for a repeat cytology test after 12 months (Appendix S1: Figure S5).

In the hrHPV-based screening programme, women are still invited every five years at the ages 30–60; however the screening interval has been extended to ten years for women testing hrHPV-negative at age 40 or 50 and there is an extra invitation at age 65 for women testing hrHPV-positive at age 60. After a positive hrHPV test, the sample is analysed with cytology, after which women with abnormal cytology results are referred to a gynaecologist, while women with normal cytology are invited for a repeat cytology test after six months (Appendix S1: Figure S5). Women who are uncomfortable with taking a test at their GP can request a self-sampling kit, although if their test result is hrHPV-positive, they still need a smear taken by their GP to test for cytological abnormalities.

In the Netherlands, primary screening and follow-up tests are fully paid for by the government. If a woman is referred for colposcopy, health insurance covers the diagnosis and treatment costs. Health insurance is obligatory in the Netherlands and each insured person is also liable for an excess.

Model assumptions – Demographic characteristics, epidemiology and natural history

A cohort of ten million women was simulated and followed until death. This cohort represents 30-year old Dutch women in 2019 with regard to their remaining life expectancy (54.3 years), hysterectomy probabilities, hrHPV epidemiology and progression probabilities to CIN and cancer as described in Appendix S1.

Model assumptions –screening behaviour

The screening behaviour of all women in The Netherlands is registered on an individual level in PALGA. Based on these observations, we were able to accurately model the screening behaviour in both programmes. As described in more detail in Appendix S1, the screening behaviour during the cytology programme was based on all women invited in 2015 and the screening behaviour during the hrHPV programme was based on all women invited in 2017.

Participation by age

The age-specific attendance at the primary test differs between the programmes. Table 1 shows the percentage of the female population without a hysterectomy that participates in screening; in the hrHPV-based programme this can either be the regular GP test or a self-sampling kit.

For most ages, the attendance rates could be directly observed in the first screening round after implementation of hrHPV screening. However, in this first screening round, all women aged 45 and 55 were invited for screening, whereas in future rounds only those that tested hrHPV-positive in the preceding round or did not participate the preceding round will be invited. Therefore, fewer women will participate at those ages than currently observed in the first screening round (calculations presented above Appendix S1: Table S2). Also, in this first screening round no women aged 65 were invited yet as they first had to test hrHPV-positive at age 60 first. Therefore, we assumed the participation rate for women at age 65, who tested hrHPV-positive at age 60, to be the same as age 60.

Distribution of screenings across the population

The chance that an individual woman participates in a screening round is not entirely random; the total attendance is assumed to be distributed among 90% of the female population that potentially participates in screening, while the remaining 10% never attends a GP test ('never attenders') and have a 2.6 times higher background risk for acquiring an hrHPV infection (calibrated parameter, see Appendix S1). Also, if a woman attends one screening round, she is more likely to attend the next round and vice versa.

Of all self-sampling users in the new screening programme, 10.6% were assumed to have been never attenders in the old screening programme, based on screening histories in the previous two screening rounds (calculations described in Appendix S1). Since women aged 30 or 35 were not invited at least twice before, the proportion of young women taking a self-sample that would otherwise be never attenders was assumed to be equal to the weighted average proportion of 40-60 year old women. For all ages, the total screening attendance was higher in the cytology-based programme than in the hrHPV-based programme (Table 1).

Table 1. Modelled screening behaviour by type of screening programme: base case assumptions

Screening behaviour	Cytology-based screening programme	hrHPV-based screening programme
<i>GP test participation by age in all women of the population*</i>		
- 30 years	52.3%	43.4%
- 35 years	57.9%	49.3%
- 40 years	64.3%	56.4%
- 45 years	67.6%	15.6%**
- 50 years	70.4%	61.5%
- 55 years	69.6%	12.7%**
- 60 years	66.8%	60.3%
- 65 years	NA	3.1%***
<i>Self-sampling participation by age*</i>		
- 30 years	NA	5.5%
- 35 years	NA	4.8%
- 40 years	NA	4.5%
- 45 years	NA	0.9%**
- 50 years	NA	4.6%
- 55 years	NA	1.0%**
- 60 years	NA	5.7%
- 65 years	NA	0.2%***
<i>Adherence to cytology after a positive self-sample</i>	NA	90.1%
<i>Adherence to triage testing</i>		
- 6 months after primary test	92.2%	77.1%
- 6 months after primary self-sample	NA	41.6%
- 18 months after primary test	67.3%	NA
<i>Adherence to a referral for colposcopy after a...</i>		
- Direct referral (ASC-US/LSIL)	NA	88.4%
- Direct referral (HSIL)	97.0%	96.9%
- Referral at 6 months after primary test (ASCUS/LSIL)	97.5%	88.4%
- Referral at 6 months after primary test (HSIL)	97.5%	96.9%
- Referral at 18 months after primary test	52.4%	NA

ASC-US, atypical squamous cells of undetermined significance; hrHPV, high-risk human papillomavirus; HSIL, high-grade squamous intraepithelial lesion; LSIL, low-grade squamous intraepithelial lesion; NA, not applicable.

* Simulated participation rate in all women excluding those who have had a hysterectomy and those with a prevalent diagnosed cancer.

** Participation in the general population is much lower at ages 45 and 55 because significantly fewer women are invited for screening at these ages (i.e. only those who do not participate or test hrHPV-positive in the preceding screening round).

*** Participation in the general population is much lower at age 65 because significantly fewer women are invited for screening at this age (i.e. only those who test hrHPV-positive at age 65).

Participation in triage testing and colposcopy

Adherence to triage testing and colposcopy was monitored in both programmes. In the hrHPV-based programme, the adherence to triage testing was lower in self-sampling users (41.6%) than in women who attended the primary test at their GP (77.1%). Also, adherence to colposcopy was higher in women with HSIL (96.1%) than in women with lower grade cytology results (88.4%). In the cytology-based programme, the adherence to triage testing at 18 months after the primary test (67.3%) was lower than at 6 months after the primary test (92.2%). The adherence to colposcopy at 18 months (52.4%) was considerably lower than after a direct referral or a referral 6 months after the primary test (97% and 97.5% respectively).

Model assumptions – test characteristics, costs and utilities

The sensitivity and specificity of both cytology and the hrHPV-test are presented in Table S3 of Appendix S1. The test characteristics of cytology were calibrated to observed data, whereas the test characteristics of the hrHPV-test were derived from literature^{15, 21} as described in Appendix S1.

All costs and utilities applied are presented in Table 2. The cost-effectiveness analysis was performed using a societal perspective. All costs presented are in euros (€) and are indexed to the year 2019.^{22, 23} The utilities for screening and disease are obtained from an empirical Dutch study by de Kok et al. using the SF-6D questionnaire.²⁴ Costs and effects were discounted annually by 3% as suggested by Sanders and colleagues in their recommendations for cost-effectiveness analyses.²⁵

Sensitivity analyses

Multiple univariate sensitivity analyses have been performed. First, we assumed the screening attendance and/or triage adherence as observed in the cytology-based programme (Table 1) to also hold for the hrHPV-based programme. Second, we used an alternative published disutility set.¹ Last, we performed the analyses using discount rates of 4% for costs and 1.5% for effects as is the guideline of the National Health Care Institute in The Netherlands.²⁶

Core outcomes

Outcomes of interest were total number of screening tests, referrals to colposcopy, cancer incidence, cancer mortality, costs, life-years gained and QALYs gained compared to a situation without screening. All outcomes will be presented per 100 000 30-year-old women followed for their remaining life.

Table 2. Base-case assumptions on costs and disutilities applied for screening, diagnosis and treatment

	Disutility (%) ²⁴	Duration of disutility (months) ²⁴	Costs	
			€ (2019)	Source
SCREENING				Dutch public health subsidy scheme ²²
Primary cytology programme				
Primary cytology test	0	0	70	
Repeat cytology test	0.03	15	51	
Reflex hrHPV test after cytology repeat test	0	0	139	
Primary hrHPV-test programme				
Dutch public health subsidy scheme ²²				
Primary hrHPV-test	0	0	58	
Primary hrHPV self-sampling kit	0	0	43	
Reflex cytology after hrHPV-test	0	0	26	
Repeat cytology after hrHPV self-sampling	0.03	1	52	
Repeat cytology after 6 months	0.03	6	53	
DIAGNOSIS AND TREATMENT				Report on the effects and costs of cervical cancer screening in the Netherlands in 2006 ²³
No CIN detected	0.03	1	316	
CIN1	0.03	1	986	
CIN2	0.03	1	1,461	
CIN3	0.03	1	1,710	
FIGO1A	0.08	12	5,601	
FIGO1B	0.08	12	13,283	
FIGO2+ clinically detected	0.14	12	12,226	
FIGO2+ screen detected	0.14	12	13,092	
Cancer survivor	0.03	120	0*	
Palliative care	0.5	12	29,745	

CIN, cervical intraepithelial neoplasia; FIGO, International Federation of Gynaecology and Obstetrics; HPV, human papillomavirus.

*Costs included in treatment costs.

Ethics approval and patient involvement

Ethical approval by a medical ethical committee was not required under Dutch law as no patients were involved in the development of the research and only non-identifiable data was used for this study.

RESULTS

Model calibration

After calibration, the model outcomes fitted the observed age-specific cervical cancer incidence rates, cervical cancer stage distribution, detection rates of CIN and cervical

cancer, hrHPV positivity rates and the hrHPV-type distribution by age and by lesion grade (Appendix S1, Figures S10-S15). The model also validated well with age-specific cervical cancer mortality rates observed in the Netherlands in 2004-2013 (Appendix S1: Figure S16).

Table 3. Base case results per 100 000 women simulated lifelong

	Screen strategy			Difference between hrHPV and Cytology (%)
	No screening	Cytology	hrHPV	
Effects (numbers, undiscounted)				
Total screening tests		444,356	364,306	-18
- Primary screening tests (GP)	-	422,959	281,710	-33
- Primary self-samples	-	-	25,797	NA
- Reflex cytology after positive GP test	-	-	33,906	NA
- Cytology smear after positive self-sample	-	-	3,384	NA
- Tests 6 or 18 months after primary test	-	21,397	19,509	-9
Referrals to colposcopy	-	7,746	12,841	+66
- No lesion present	-	1,458	5,242	+260
- CIN 1	-	1,514	2,851	+88
- CIN 2	-	1,523	2,039	+34
- CIN 3 / AIS	-	3,070	2,509	-18
- Screen detected cervical cancer	-	181	200	+10
Clinically detected cervical cancers	1,157	522	496	-5
Total cervical cancers	1,157	704	697	-1
Cervical cancer mortality	440	215	206	-4
Life-years gained compared to no screening	-	5,163	5,250	+2
QALY's gained compared to no screening	-	4,580	5,161	+13
Costs (€ millions, undiscounted)				
Screening tests	-	33	19	-41
Diagnosis and treatment of precancerous lesions and false-positive referrals	-	9	12	+24
Diagnosis and treatment of cervical cancer	14.7	8	8	-2
Palliative care	13.1	6	6	-4
Total costs	27.7	57	45	-21
Cost-effectiveness (in €, discounted yearly by 3% for both costs and effects)				
Costs per life-year gained compared to no screening	-	15,247	10,890	-29
Costs per QALY gained compared to no screening	-	22,678	12,225	-46

AIS, adenocarcinoma in situ; CIN, cervical intraepithelial neoplasia; GP, general practitioner; hrHPV, high-risk human papillomavirus; NA, not available because this was not present in the cytology programme; QALY, quality adjusted life-year.

Effects, costs and cost-effectiveness

Table 3 presents the base-case results per 100 000 30-year-old women followed for their remaining life. The table includes the predicted effects, costs and cost-effectiveness of offering either no cervical cancer screening at all, the cytology screening programme or the hrHPV-based screening programme. Compared to the cytology programme, the hrHPV-based programme used fewer screening tests (-18%), referred more women to colposcopy (+66%), decreased the cancer incidence (-1%) and mortality (-4%) and reduced the total costs (-21%). The extra referrals to colposcopy were predominantly among women with \leq CIN1 and the decrease in total costs was mainly due to the lower number of screening tests.

The cost-effectiveness of the hrHPV-based programme was more favourable than that of the cytology-based programme. When compared to no screening, the cytology programme cost €22,678 per QALY gained, while this was €12,225 (-46%) for the hrHPV-based programme. Per life-year gained, the cytology programme cost €15,247, while this was €10,890 (-29%) for the hrHPV-based programme.

Sensitivity analyses

Figure 1 shows that when the attendance rates at primary screening in the hrHPV-programme were assumed to be equal to those of the cytology programme, the cost-effectiveness of the hrHPV-based programme slightly deteriorated from €12,225 to €12,951 per QALY gained. Assuming the same adherence in the triage across both programmes also slightly deteriorated the cost-effectiveness of the hrHPV-based programme (€13,108 per QALY gained). When both equal screening attendance and equal triage adherence were assumed, the cost-effectiveness would deteriorate to €13,757. Nevertheless, under these assumptions, the hrHPV-based programme would still remain more cost effective than the cytology-based programme (€22,678 per QALY gained).

Using the alternative set of disutilities or discount rates improved the cost-effectiveness of both programmes substantially, however the hrHPV-based programme remained the most cost-effective option of the two in both cases.

DISCUSSION

Main findings

According to our modelling analyses, the recent switch from cytology to hrHPV testing in the Dutch cervical cancer screening programme will improve its cost-effectiveness. Compared to the lifetime cytology-based screening programme, the lifetime hrHPV-based programme is expected to incur considerably fewer costs (-21%) for a modestly higher number of life-years (+2%) gained and 13% more QALYs gained.

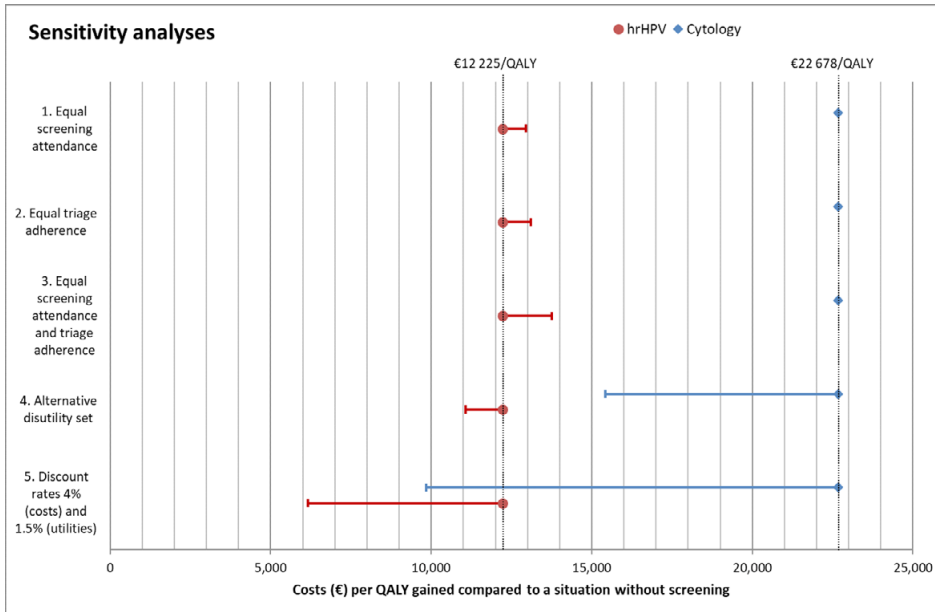


Figure 1. Results of the sensitivity analyses. The red dots and blue diamonds indicate the base-case cost-effectiveness of the hrHPV-based programme and the cytology-based programme respectively. The horizontal lines indicate how the cost-effectiveness of each programme would change when: (1) the attendance to primary screening in the hrHPV-based programme would be equal to that of the cytology programme; (2) the adherence to triage testing would be equal to that of the cytology programme; (3) both the attendance to primary screening and the adherence to triage testing would be equal to that of the cytology programme; (4) an alternative published utility set was applied to the results of both programmes¹; (5) costs would be discounted with 4% annually and utilities with 1.5% annually, as is recommended in The Netherlands.²⁶

hrHPV, high-risk human papillomavirus; QALY, Quality adjusted life year.

The reduction in total costs by switching to the hrHPV-based screening programme is almost completely due to the reduction in screening costs. The predicted increase in life-years gained is explained by the lower cancer incidence and cancer mortality in the hrHPV-based programme, in which more precancerous lesions are detected and treated despite lower attendance rates. We found that the increase in detection of low grade precancerous lesions is substantial. As most low grade lesions will not progress to cancer, the number of women who are referred to a gynaecologist unnecessarily increases as well, causing anxiety for these women and potentially leading to overtreatment. However, the reduction in QALYs resulting from unnecessary referrals does not outweigh the QALYs gained because of the lower cancer incidence and cancer mortality.

The number of detected CIN3 lesions does not increase with the switch to hrHPV screening. Although the HPV test is more sensitive for CIN3 lesions than cytology, fewer CIN3 lesions are prevalent at screening because more low-grade lesions are picked up

before progression towards CIN3. The number of cancers detected by screening does increase, which is caused by the introduction of the extended screening intervals, allowing more lesions to progress to cancer before the next screening round.

Sensitivity analyses on screening behaviour and utilities consistently showed a more favourable cost-effectiveness of the hrHPV-based programme.

Limitations and strengths

In the Netherlands, the first cohort of women vaccinated against HPV-16 and HPV-18 will enter the screening programme in 2023. We compared the effects of hrHPV-based screening with those of cytology-based screening for unvaccinated women only. The results of both programmes are likely to be different for vaccinated and unvaccinated women in vaccinated cohorts.^{10, 27} Therefore, the cost-effectiveness of screening in vaccinated populations needs further investigation.

Also, the attendance for primary screening for women aged 45, 55 or 65 could not yet be observed in the first round of the hrHPV-based programme, as the eligibility for screening at those ages normally depends on the results of the preceding round.

Furthermore, we compared the cost-effectiveness between both programmes by dividing the total costs by the total QALYs gained. Although this method does capture the overall cost-effectiveness of each programme, different cost types might be allocated to different parties depending on how the programme is funded. Because of that, costs may rise for some parties, especially those paying for diagnosis and treatment of low grade lesions. If more costs would be allocated to participating women, this may lead to different screening behaviour.

To the authors' knowledge, this is the first modelling study to use observed data from an implemented hrHPV-based organised screening programme as model inputs. The national pathology database, PALGA, which was the main source for calibrating the model and obtaining model inputs for this analysis, contains high-quality data on an individual level about results of both hrHPV-testing and cytology. Because this detailed, robust data could be used, the screening behaviour in both programmes could be modelled very accurately, thereby reducing uncertainty of the outcomes.

Furthermore, univariate sensitivity analyses were performed varying several important assumptions. The hrHPV-based screening programme remained more cost effective in all sensitivity analyses.

Interpretation

The main reason the hrHPV-based screening programme was found to be more cost effective than the cytology-based programme is because the hrHPV-based screening programme has lower screening costs while retaining the protection for cervical cancer. These screening costs are lower due to the reduced number of screening rounds

combined with lower unit costs for primary hrHPV testing versus cytology. The retained protection at longer intervals has also been demonstrated by follow-up studies of the POBASCAM trial and the ARTISTIC trial.^{28,29} Therefore, reducing the number of screening rounds can be concluded to be a safe way to improve the cost-effectiveness of hrHPV-based screening programmes.

The finding that the hrHPV-based screening programme is more cost effective than the cytology-based screening programme is in line with previous modelling studies assessing the cost-effectiveness of comparable cytology-based and hrHPV-based screening programmes.^{1,2,27,30} Although the methods and assumptions used in previous studies vary widely, none of them used inputs that were observed after implementation of an hrHPV-based programme. Because of that, the same screening attendance was assumed for both programmes. When comparing the difference in effects between both programmes in this study with that of previous studies, one should be aware of this difference in assumptions on screening behaviour.

The lower observed attendance rate in the hrHPV-based screening programme might be directly related to specific organisational changes that were implemented next to the switch in screening protocol.⁴ For example, GPs are no longer able to personally invite women for screening. Therefore, the lower attendance rates in hrHPV-based screening might not be applicable to other countries implementing hrHPV-based screening.

Previous studies showed that offering hrHPV self-sampling could increase the participation in women who would otherwise not attend screening.³¹ Now that the hrHPV self-sampling kit has been found to be non-inferior to a GP-test,¹⁹ offering hrHPV self-sampling could improve the effectiveness of screening programmes.^{19,32} This is dependent on the proportion of regular attendees that would switch to self-sampling and the proportion of never attenders, with a higher background risk, that will now participate in self-sampling.³²

We showed that the switch to the hrHPV-based screening programme leads to an increase in the detection rates of low-grade CIN lesions. Most of the detected low-grade lesions will not progress.⁷ Previous studies on triage strategies have shown that the number of unnecessary referrals to colposcopy could be reduced by the use of genotyping.³³ Genotyping is not used in the current Dutch hrHPV-based screening programme, but should be considered to reduce the number of colposcopies.

CONCLUSION

Even though lower participation in primary screening and lower adherence to triage testing were observed after the introduction of the hrHPV-based screening programme in the Netherlands, the cost-effectiveness is still estimated to be more favourable in the

hrHPV-based programme than in the old cytology-based programme. However, there is a substantial increase in the number of women who are unnecessarily referred to a gynaecologist increases substantially, so alternatives for the currently used triage strategy should be investigated.

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Disclosure of interests

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Contribution to authorship

EJ, HdK, IdK, MvB and SN contributed to the study concept and design. Model design was by EJ, IdK, MvB and SN. CA and EJ interpreted the observational data used for model inputs. Model analyses were by EJ, IdK and SN. The manuscript was drafted by EJ and IdK and all authors contributed to revising the manuscript and approved the final version of the manuscript.

Details of ethics approval

Ethical approval by a medical ethical committee was not required under Dutch law as no patients were involved in the development of the research and only non-identifiable data was used for this study.

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APPENDIX S1: MISCAN-CERVIX MODEL DESCRIPTION

Appendix to: *Cost-effectiveness of HPV-based cervical screening based on first year results in the Netherlands: a modelling study*

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